

Medical Device and IVD Product Registration in Russia. Current Procedure.

医疗器械和IVD产品的俄罗斯注册 现行程序



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Session Agenda

会议议程

PART 1 Legislation Framework

第一部分：立法框架

PART 2 Classification Rules

第二部分：分类规则

PART 3 Registration Process Depending on Risk Class

第三部分：基于风险类别的注册流程

PART 4 Documents From Manufacturer Side

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PART 6 Successful Clinical Evaluation Strategy

第六部分：成功的临床评估策略

PART 7 Declaration Issues

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Legislative Framework 立法框架

Main regulatory documentation:

主要法规文件:

Federal Law #323- FZ 21/11/2011 (Bases of national healthcare safety). 联邦法律 # 323- FZ (国家医疗安全基础)

Federal Law #210-FZ 27/07/2010 (Providing of public services).

联邦法律 # 210-FZ (提供公共服务)

Order of RF Government #1416 from 27/12/2012 (Registration rules for Medical devices) with changes + order 4n with changes+2n+11n.

俄罗斯联邦政府 # 1416号令 (医疗器械注册规则), 变更+4n号令, 变更+ 2n + 11n号令

Order of RF Government #19 17/01/2002 (About "tax-free" for medical devices).RF政府 # 19号令 (关于医疗器械的“免税”)

Federal law #532 from 31/12/2014 + Order of Russian Government #6 from 05/01/2015 (circulation of medical products – both of them)

联邦法律 # 532 和俄罗斯6号政府令 (医疗产品流通-器械和IVD

Government control for all stages of medical device life-circle
政府对医疗器械全生命周期的各个阶段进行监控

Product Life-Circle into Russian Market

进入俄罗斯市场的产品的生命周期



EEU-欧亚经济联盟
EEU - Eurasian Economic
Union

Regulatory Processes 监管程序

注册流程 Registration process



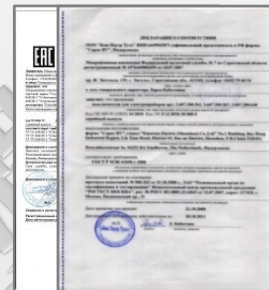
No expiry date
(see EEU regulation)
没有有效期（见欧亚经
济联盟法规）

Notified Authority主管当局:
Roszdravnadzor - RZN (MoH/Russia)
+ expert centers (VNIIMT or CMIIKEE)

Kind of approval批准类型:
State registration as
medical device (mandatory)医疗器械的国家
注册（强制性）

Time: 6-18 months 周期：6-18个月

声明流程 Declaration process



DoC GOST R 俄罗斯标准化
计量委员会符合性声明
3 years
DoC CU TR #20 关税联盟技
术法规联盟符合性声明
5 years

Notified Body公告机构:
certification center in Russia
俄罗斯认证中心

Kind of approval批准类型:
Safety declaration 安全声明
(if applied for current product)

Time: 1-2 weeks

Chinese translation see next slide/中文翻译见下页

| What is Medical Device (MD)? 什么是医疗仪器(MD)?

Regulation of Federal Service ROSDRAVNADZOR	
In Scope	«Medical device» («medical product» in the law) means any instrument, apparatus, appliance, software, material or other article used for medical purposes, alone or in combination with each other and with other accessories necessary for the application of these products to the destination, including special software and designed by the manufacturer
In-scope Regulations	<ul style="list-style-type: none">• to prevent, diagnosis, treatment and rehabilitation of diseases, monitoring of the human body for medical research, restoration, replacement, modification of anatomical structures or physiological functions of the body, prevent or abortion pregnancy,• which does not achieve its principal intended action... by pharmacological, immunological or metabolic means, but which may be assisted in its function by such means
Out of Scope	Cosmetics Custom-made product - for single patient (3D printed medical device) Pharmaceuticals

| What is Medical Device (MD)? 什么是医疗仪器(MD)?

Regulation of Federal Service

ROSDRAVNADZOR

联邦服务法规

联邦卫生和社会发展部

In Scope
在适用范围内

“医疗器械”（法律上为“医疗产品”）是指用于医疗目的的任何仪器，设备，器具，软件，材料或其他物品，单独或相互结合以及与应用这些产品所需的其他附件结合使用到目的地，包括专用软件并由制造商设计

In-scope
Regulations 范围
内法规

- 疾病的预防，诊断，治疗和康复，监测人体进行医学研究，恢复，更换，改变解剖结构或身体的生理功能，预防或终止妊娠
- 它不是通过药理学，免疫学或代谢方法实现其主要的预期作用，或者有虽然有这些方式参与但是只是起辅助作用

Out of
Scope
范围外

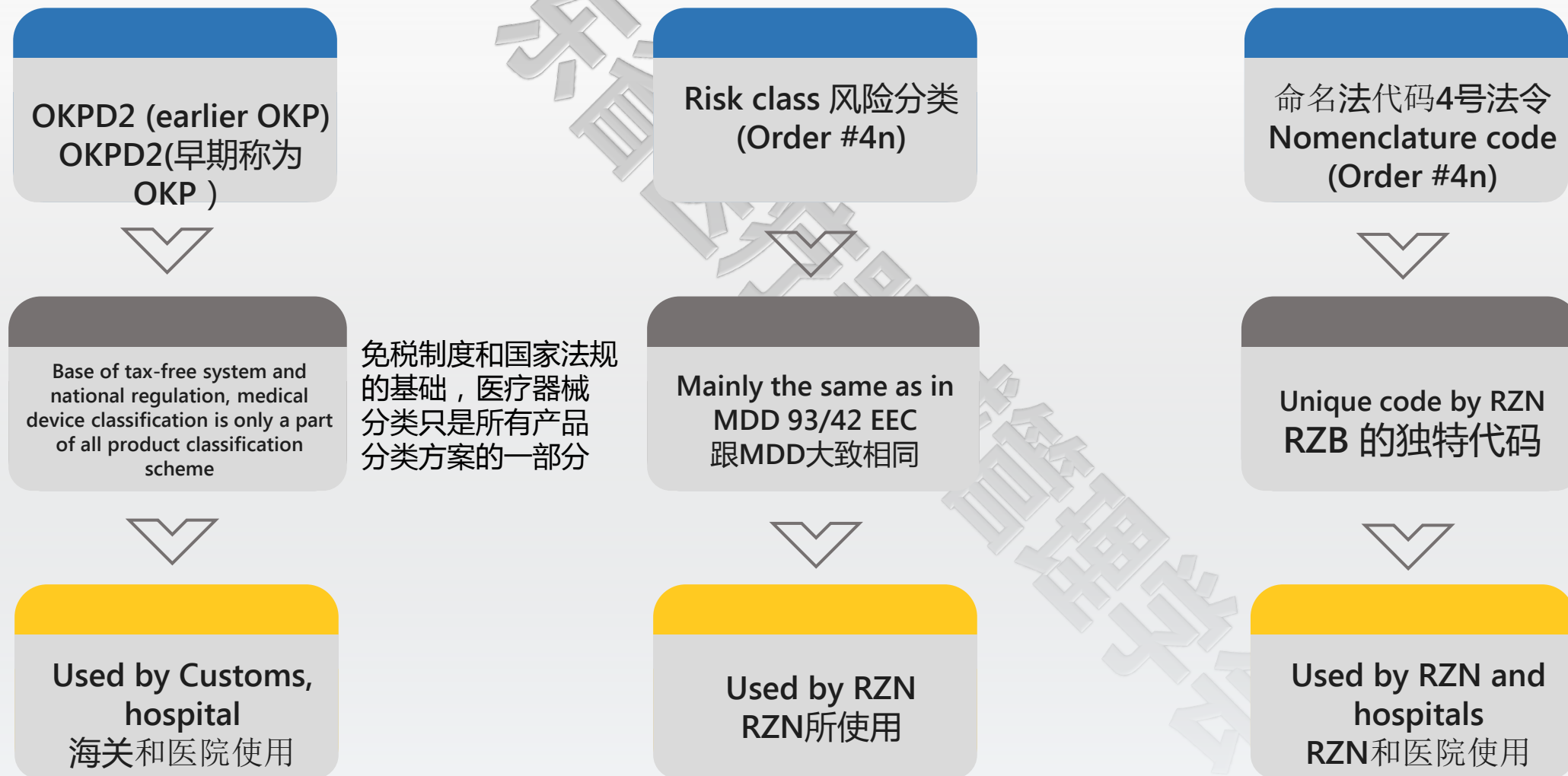
美容品

定制产品 - 适用于单个患者（3D打印器械）

药品

Extract from 323 FZ 摘自 FZ 323 号令

Classification Rules 分类规则



Identify OKPD2 code: 识别OKPD2代码:
<https://classifikators.ru/okpd>

| Registration Processes 注册流程

注册流程 Registration process



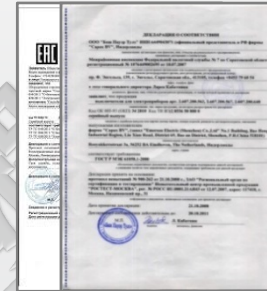
No expiry
date
(see EEU
regulation)

Notified Authority:
Roszdravnadzor - RZN (MoH/Russia)
+ expert centers (VNIIMT or CMIIKEE)

Kind of approval:
State registration as
medical device (mandatory)

Time: 6-18 months

声明程序 Declaration process



DoC GOST R
3 years
DoC CU TR
#20
5 years

Notified Body:
certification center in Russia

Kind of approval:
Safety declaration
(if applied for current product)

Time: 1-2 weeks

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Registration Processes注册流程

注册流程 Registration process



没有有效期
(见EE规定)

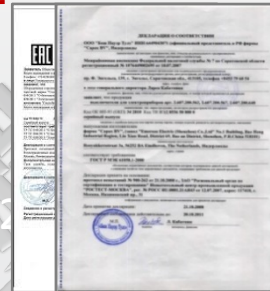
时间: 1-2周

通知机关: Roszdravnadzor 医疗保健和
社会发展领域的监督联邦服务 - RZN (卫
生/俄罗斯) + 专家中心 (VNIIMT或
GMIKEE)

批准种类:
国家注册为
医疗器械 (强制性)

时间: 6-18个月

声明程序 Declaration process



DoC GOST R
3 年
DoC CU TR
#20
5 年

公告机构:
俄罗斯认证中心

批准种类:
安全声明
(如果申请当前产品)

时间: 1-2周

| Registration from Zero-point 从零开始的注册



| Registration Certificate 注册证书



Mandatory – for all medical devices
and IVD products
强制性 - 适用于所有医疗设备和IVD产品

State registration 国家登记

Local Holder is not required –
it could be manufacturer
不需要当地持有人 - 可以由制造商持有

No expiry date (see EEU
regulation)

没有有效期 (参见EEU法规)

Product name
产品名称
Holder
持证人
Manufacturer
制造商
Factory Site
制造商地址
Classification
分类



No information about Authorized
Representative in Russia (listed in TF and IFU)
没有俄罗斯授权代表的信息
(授权代表在在TF和IFU中列出)

Appendix to Registration Certificate 注册证书附录

Main criteria to identify quantity of submissions to use nomenclature codes*. Usual practice one code = one registration certificate (submission).

主要准则，以确定提交使用命名规则*的数量。通常做法 一代码=一份注册提交证书(提交)。

Which devices could **not** be grouped together in main kit (submission)?*哪些器械不能作为一个注册单元进行申请呢

Intended use is different 预期用途不同

Kits and stand alone devices 套件和独立设备

Sterile and non-sterile 无菌和非无菌产

Disposable and non-disposable 一次性和非一次性产品

Implantable and non-implantable 植入和非植入产品

Portable and stationary 便携式和固定式产品

Drug eluting and without drug 载药和非载药产品

Etc.

What could **not** be added in accessories?

Standalone devices

什么不能作为配件注册？独立器械

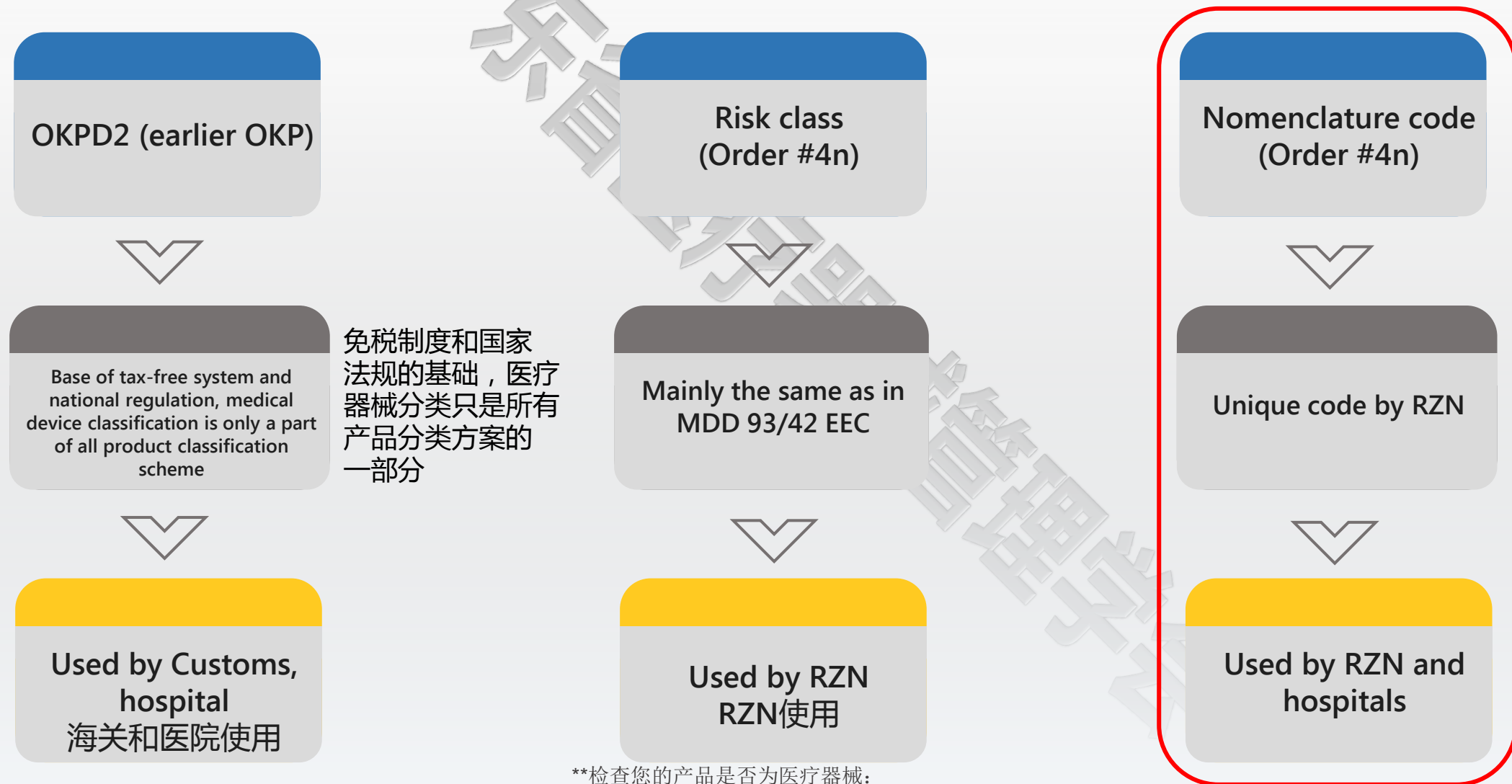
*exempt of kits 工具包除外

Main
Composition
主要组成

Accessories
附件
Manufacturing
Sites生产厂址



Classification Rules 分类规则



**检查您的产品是否为医疗器械:

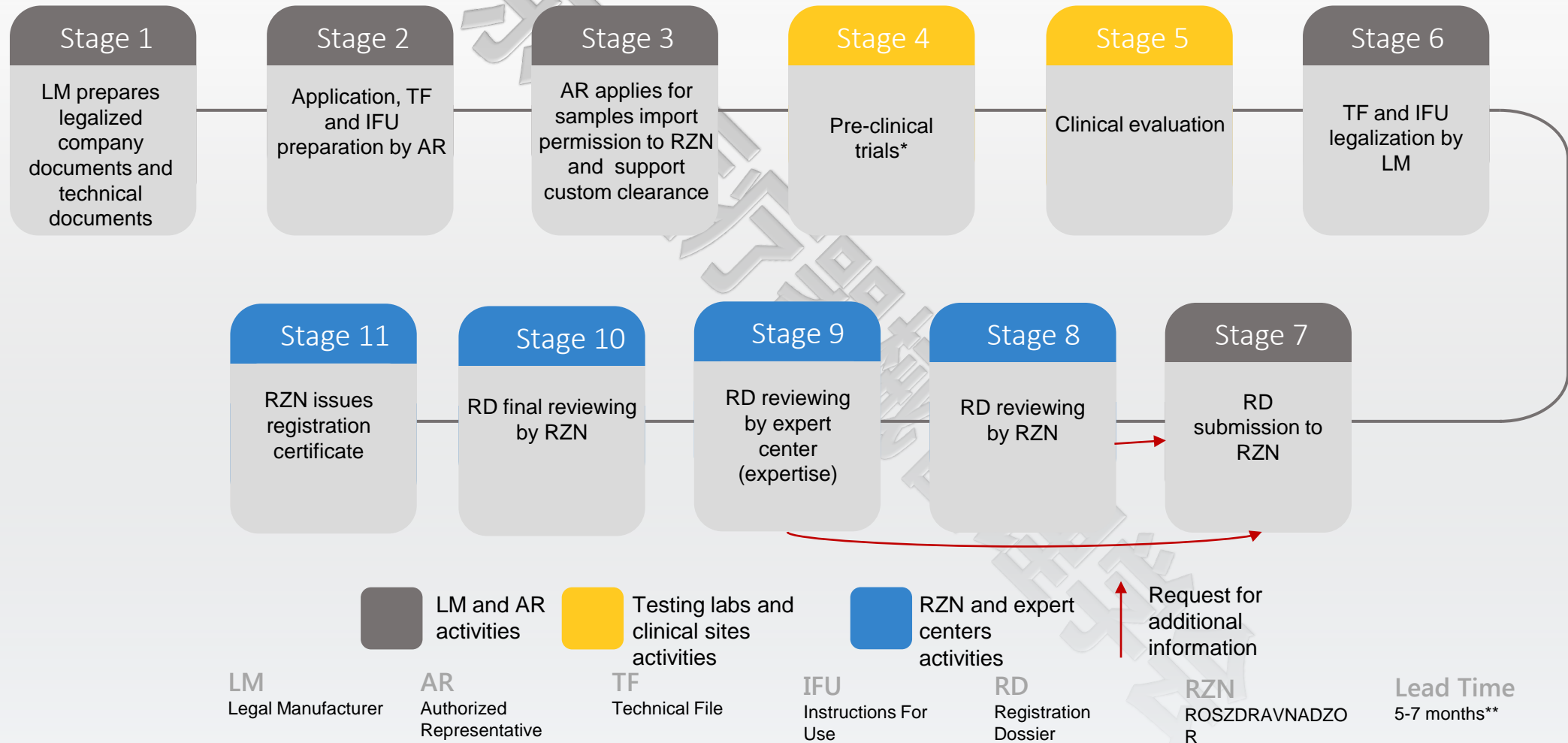
**Check whether your product is medical device:



http://www.roszdravnadzor.ru/services/mi_reesetr

Main Registration Process (1 Risk Class)

主要注册流程（1类风险）



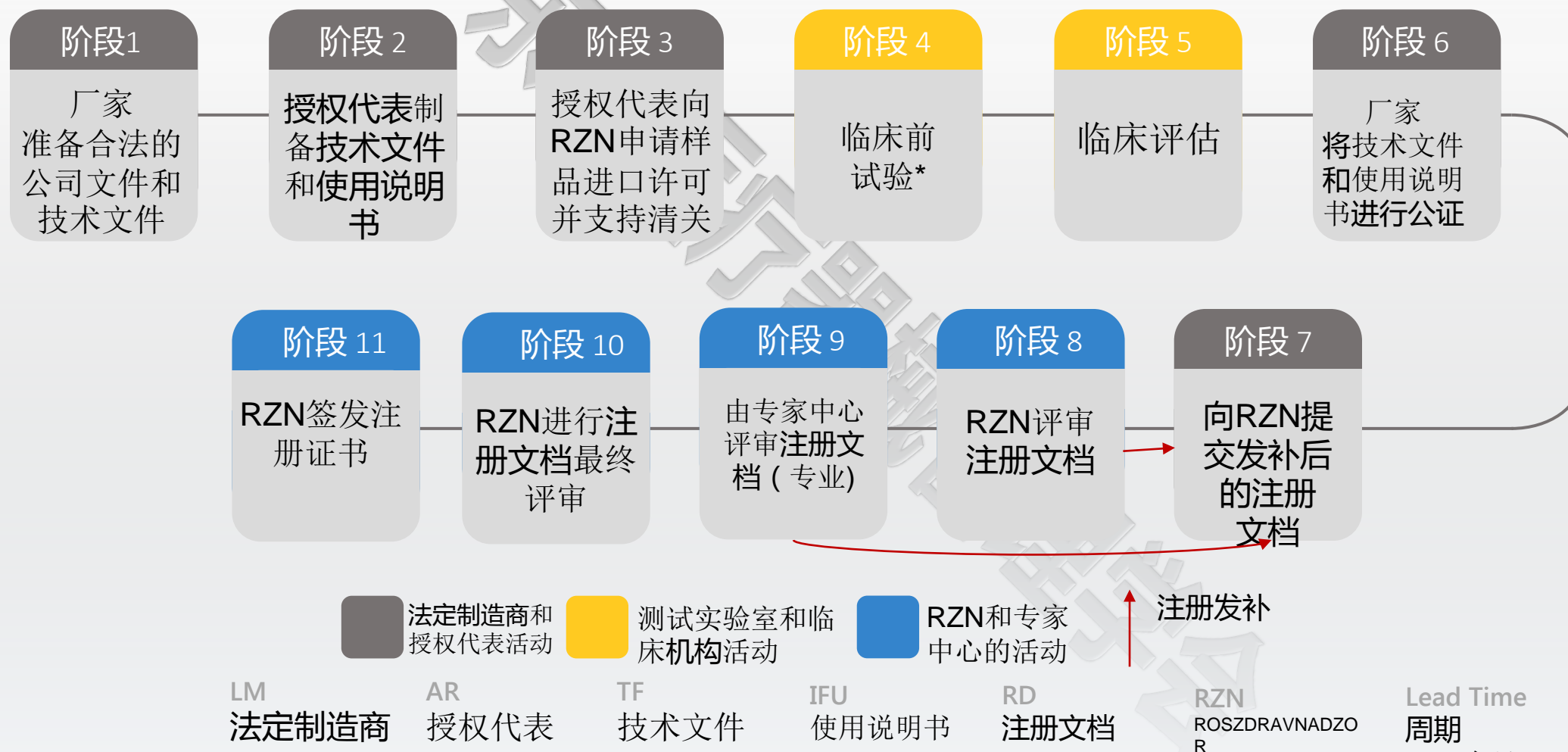
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Pre-clinical trials* - biocompatibility, technical and measuring function testing on the base on accredited labs (depends on medical device type)

**approximate term (from the date of documents and samples receiving by AR)

Main Registration Process (1 Risk Class)

主要注册流程（1级风险）

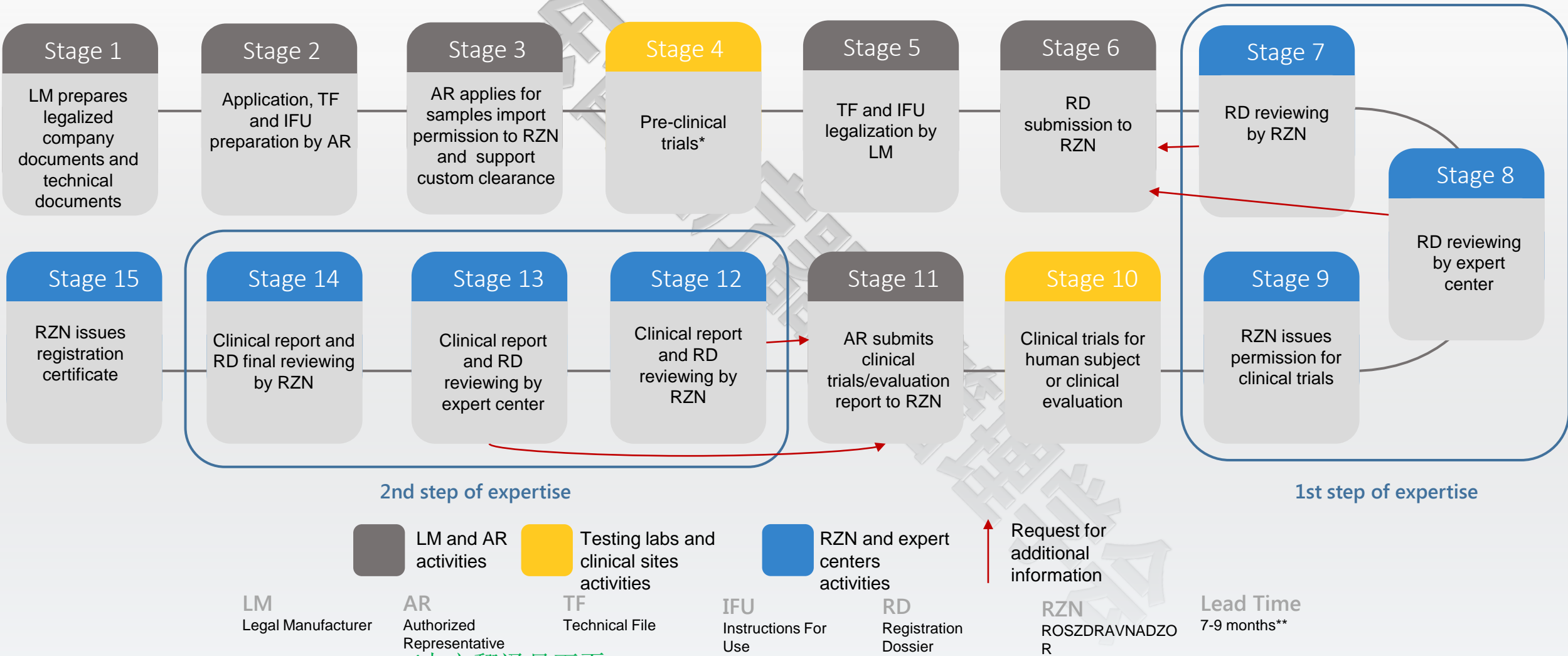


临床前试验* - 基于认可实验室的生物相容性，技术和测量功能测试（取决于医疗器械类型）

**大致期限(自授权代表收到文件和样品之日起)

Main Stages of Registration Process

(2a, 2b, 3 Risk Class) 注册流程的主要阶段 (2a, 2b, 3类)



Chinese translation see next slide/中文翻译见下页

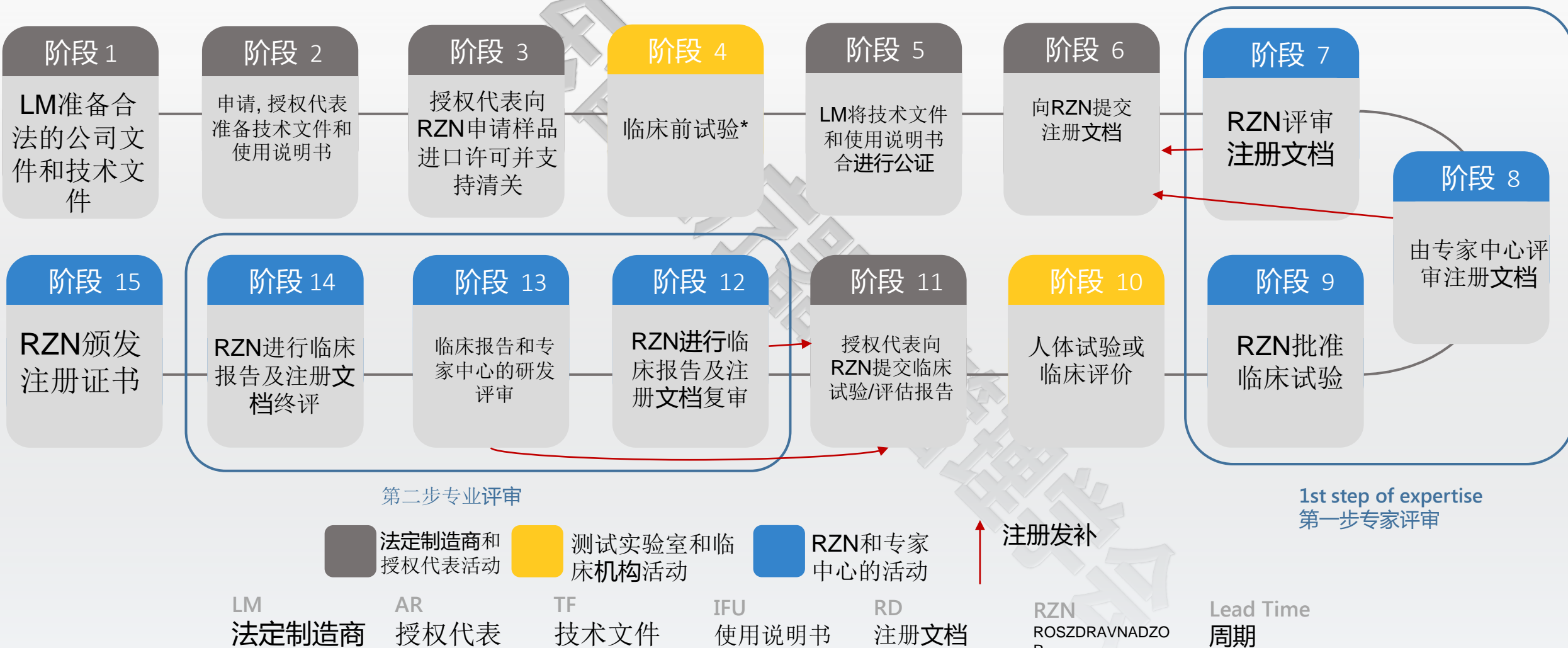
RZN = Federal Service for surveillance in healthcare (ROSZDRAVNADZOR)- MoH structure

Pre-clinical trials* - biocompatibility, technical and measuring function testing on the base on accredited labs (depends on medical device type)

**approximate term (from the date of documents and samples receiving by AR)

Main Stages of Registration Process

(2a, 2b, 3 Risk Class) 注册流程的主要阶段 (2a, 2b, 3类)



RZN = 联邦医疗保健监督局 (ROSZDRAVNADZOR)- MoH 架构

临床前试验* - 基于认可实验室的生物相容性, 技术和测量功能测试 (取决于医疗器械类型)

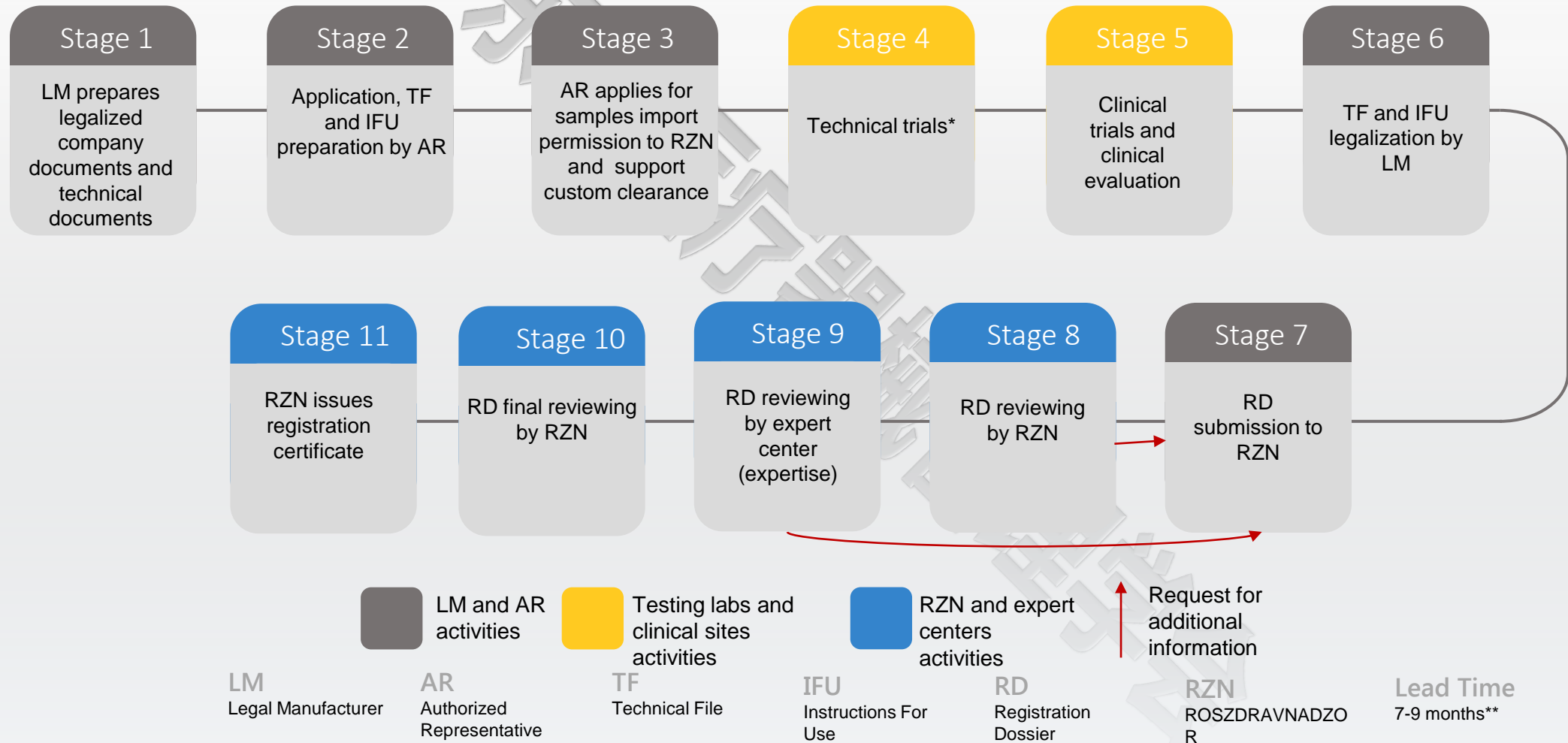
**大致期限(自授权代表收到文件和样品之日起)

RZN
ROSZDRAVNADZOR
医疗保健和社会发展领域的
监督联邦服务

Lead Time
周期
7 - 9个月**

Main Stages of Registration Process

(All IVD Products) 注册流程的主要阶段（所有IVD产品）



Chinese translation see next slide/中文翻译见下页

Technical trials*- for certain IVD products (tubes, strips, etc.) biocompatibility trials is strict requirement as well

**approximate term (from the date of documents and samples receiving by AR)

Main Stages of Registration Process

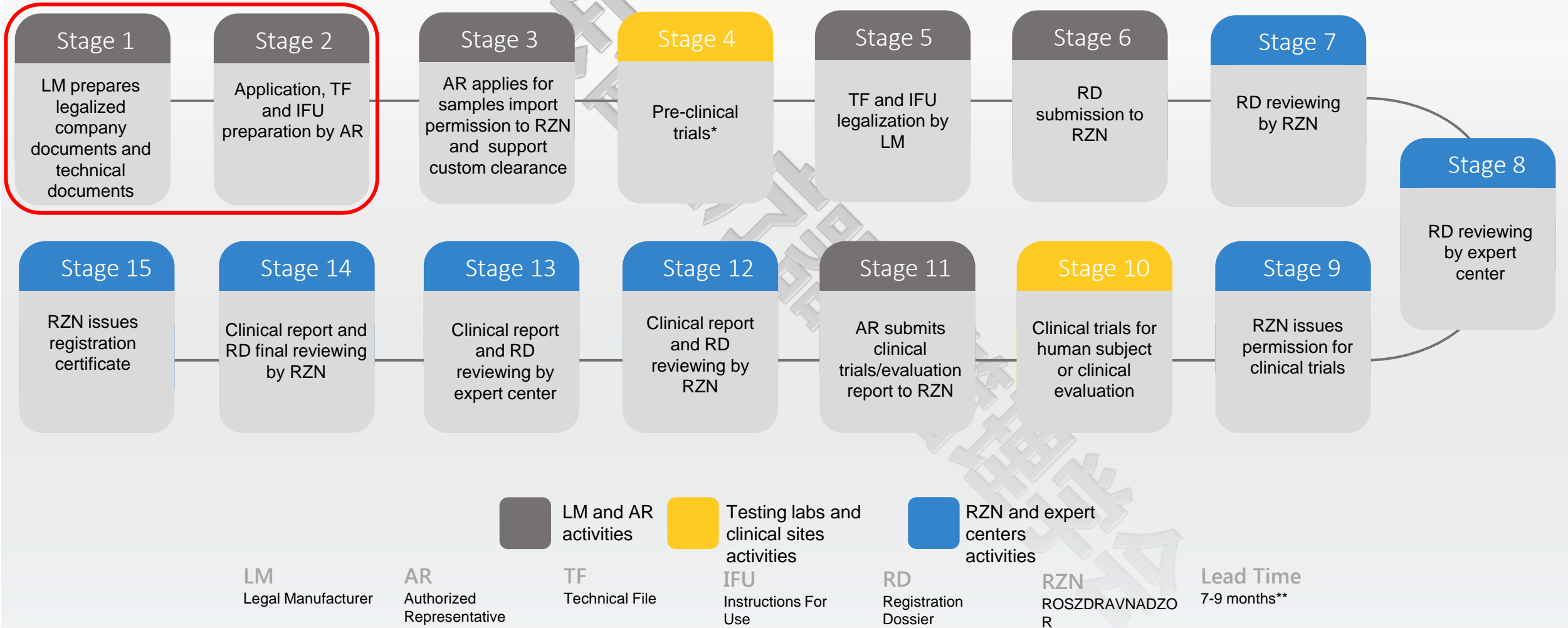
(All IVD Products) 注册流程的主要阶段（所有IVD产品）



技术试验* - 对于某些IVD产品（管，条等），生物相容性试验也是严格要求

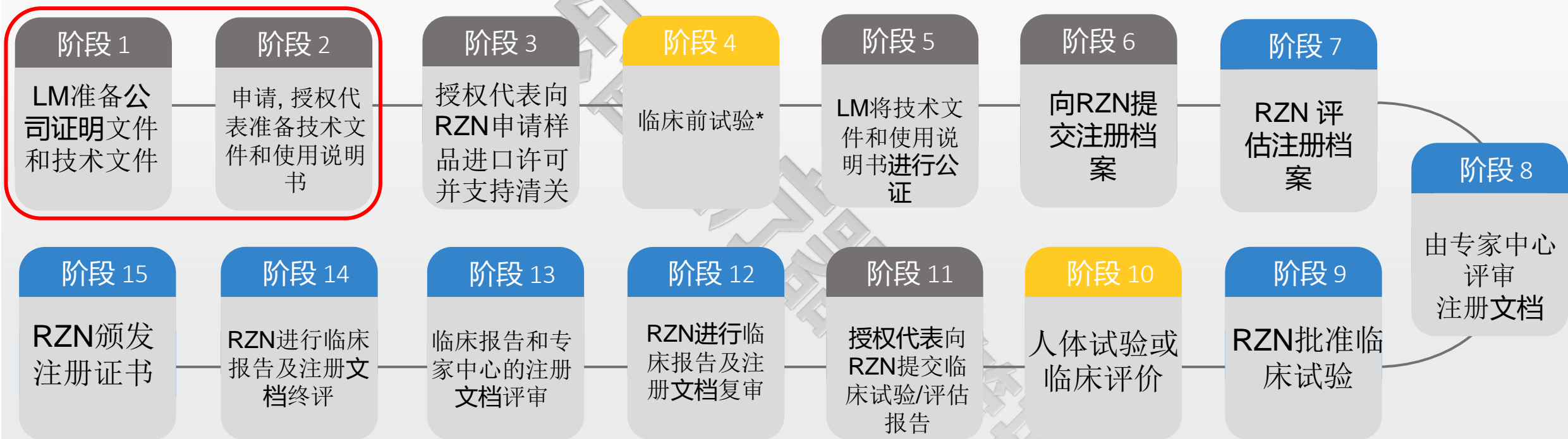
**大致期限（自授权代表收到的文件和样品之日起）

| Documents Preparation Stage 文件准备阶段



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| Documents Preparation Stage 文件准备阶段



RZN
ROSZDRAVNADZOR
医疗保健和社会发展领域的
监督联邦服务

Lead Time
周期
7 - 9个月**

Documents from Manufacturer Side (Main List)

制造商方面的文件（主要清单）

Company documents

Power of attorney (PoA - to provide registration process)
Manufacturer business license (BR - evidence that manufacturing company is registered as legal entity)
ISO 13485 (or another document about QMS or manufacturing license in country of original)
CE certificate + declaration of conformity (MDD 93/42/EEC or another applicable directive or state registration in country of origin)

Technical documents

Technical specification (including risk management file, clinical review, etc.)
User manual (IFU)
Photos (all models and accessorizes, all reference numbers)

公司文件

授权书（PoA - 授权进行注册）
制造商营业执照（BR-制造公司注册为法人实体的证据）
ISO 13485（或关于质量管理体系或原产国制造许可证的其他文件（如生产许可证））
CE证书+符合性声明（MDD 93/42 / EEC或其他适用指令或原产国的注册证）

技术文件

技术规范（包括风险管理文件，临床评审等）
用户手册（IFU）
照片（所有型号和配件，所有参考号码）



*通过链接检查技术文件要求和IFU的（11号 MoH法令）：

www.beowire.files.wordpress.com/2017/03/11n-from-10-03-2017.pdf

FFQ About Dossiers

(Documents from Manufacturer Side – Registration Process)

FFQ关于注册文档（制造商方面的文件 - 注册流程）

Common Problems	Why it is happened	How to solve
Documents from manufacturer side are not legalized	Manufacturer didn't do it before. Legalization process is long (especially when Russian Embassy involved)	Provide documents legalization – there are no ways to avoid this process
Manufacturer has no ISO 13485 certificate for factory site	Manufacturer has ISO 9001 Product is not a medical device in country of origin	ISO 9001 is acceptable also for all medical devices Manufacturing license is acceptable
Manufacturer couldn't provide risk management file or (and) clinical review	Product is not a medical device in country of origin. Manufacturer has no CE mark (and technical file for CE mark)	Could be prepared for registration process by BW team Same documents could be used if manufacturer prepared them separately

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FFQ About Dossiers

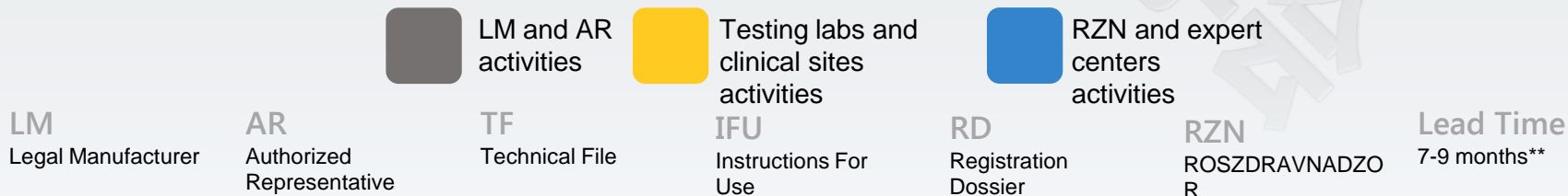
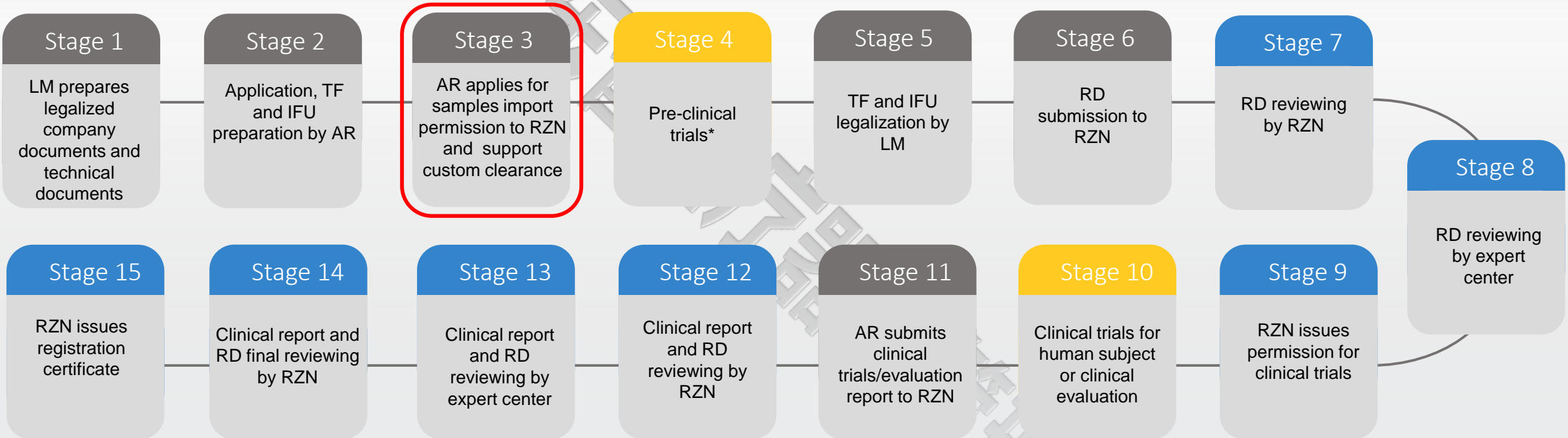
(Documents from Manufacturer Side – Registration Process)

FFQ关于档案（制造商方面的文件 - 注册流程）

常见问题	为什么会这样	怎么解决
来自制造商方的文件没有 进行公证	制造商之前没有这样做过。 公证 程序很久 （特别是当俄罗斯大使馆参与时）	提供 公证后 的文件 - 没有办法避免这个过程
制造商不能 提供ISO 13485证书	该产品在制造商原产国不是器械， 有iso9001证书	对于所有器械来说，ISO 9001证书是可以接受的 制造许可证也是可以接受的
制造商不能提供风险管理文件或（和）临床 评估文件	产品 在原产国不是器械。 制造商没有 CE标志 （以及 申请CE标志 的技术文件）	可以由BW团队在注册过程中如果制造商单独准备了其他相关文件，也可以用

Permission for Samples Import and Custom Clearance Stage

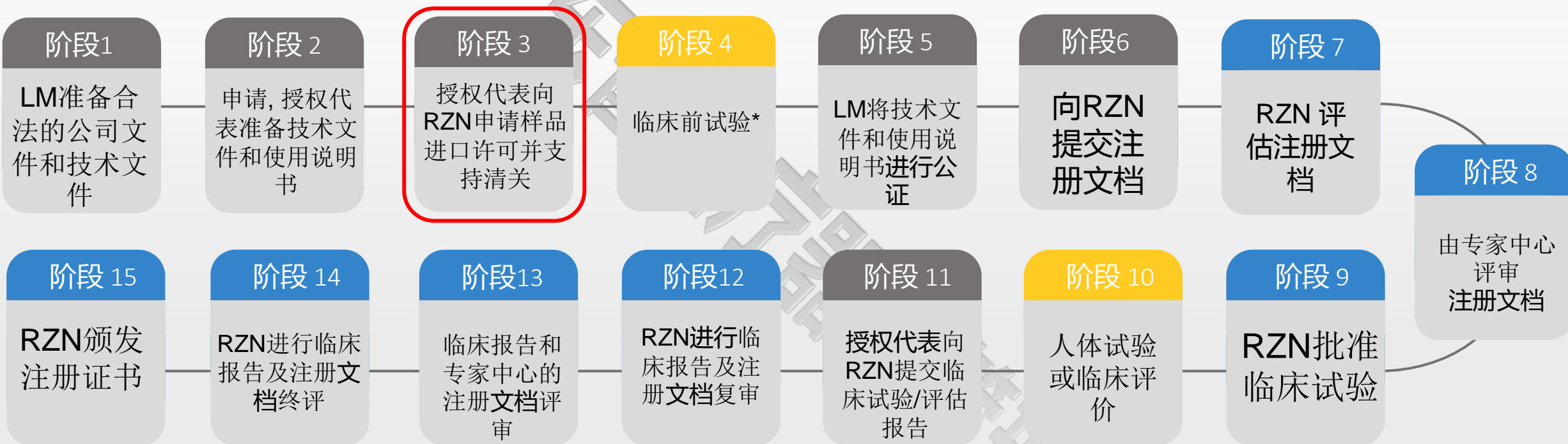
样品进口许可及清关阶段



Chinese translation see next slide/中文翻译见下页

Permission for Samples Import and Custom Clearance Stage

样品进口许可及清关阶段



LM
法定制造商

AR
授权代表

TF
技术文件

IFU
使用说明书

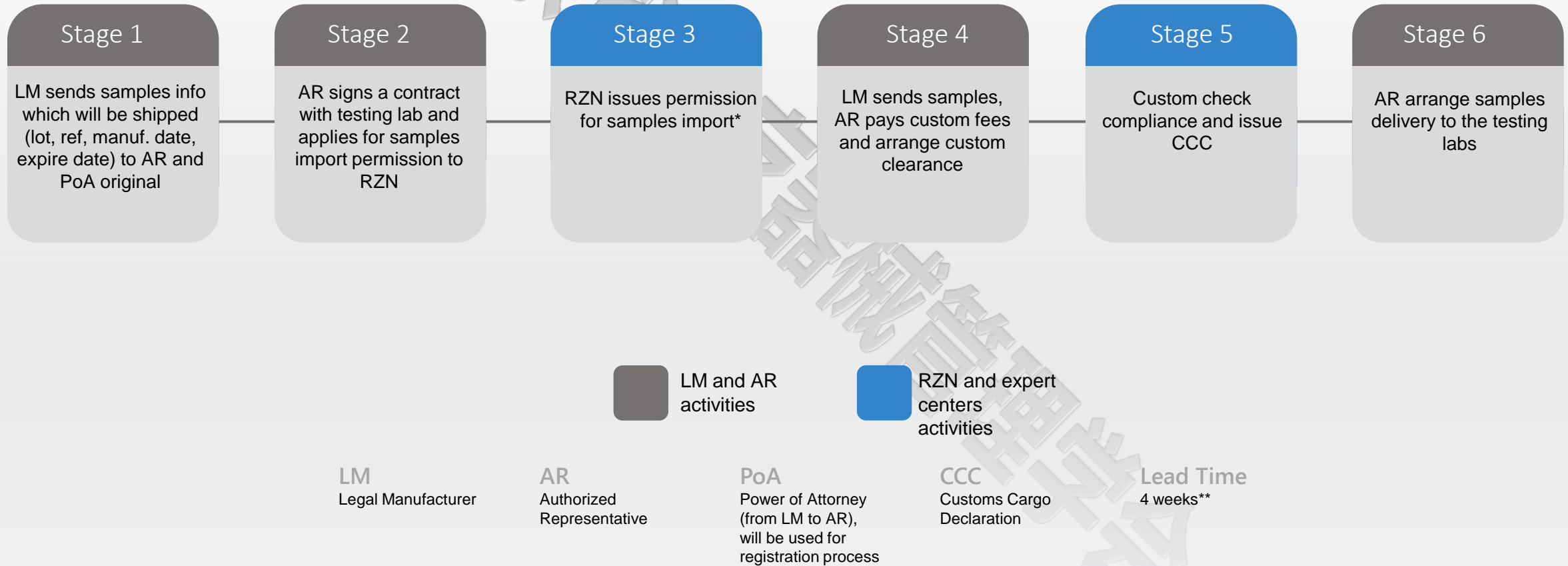
RD
注册文档

RZN
ROSZDRAVNADZOR
医疗保健和社会发展领域的
监督联邦服务

Lead Time
周期
7 - 9个月**

Permission for Samples Import and Custom Clearance

样品进口及海关清关



Chinese translation see next slide/中文翻译见下页



*Check issued permissions for samples import
www.roszdravnadzor.ru/services/importmed

**approximate term (from the date of documents and samples receiving by AR)

Permission for Samples Import and Custom Clearance

样品进口及海关清关



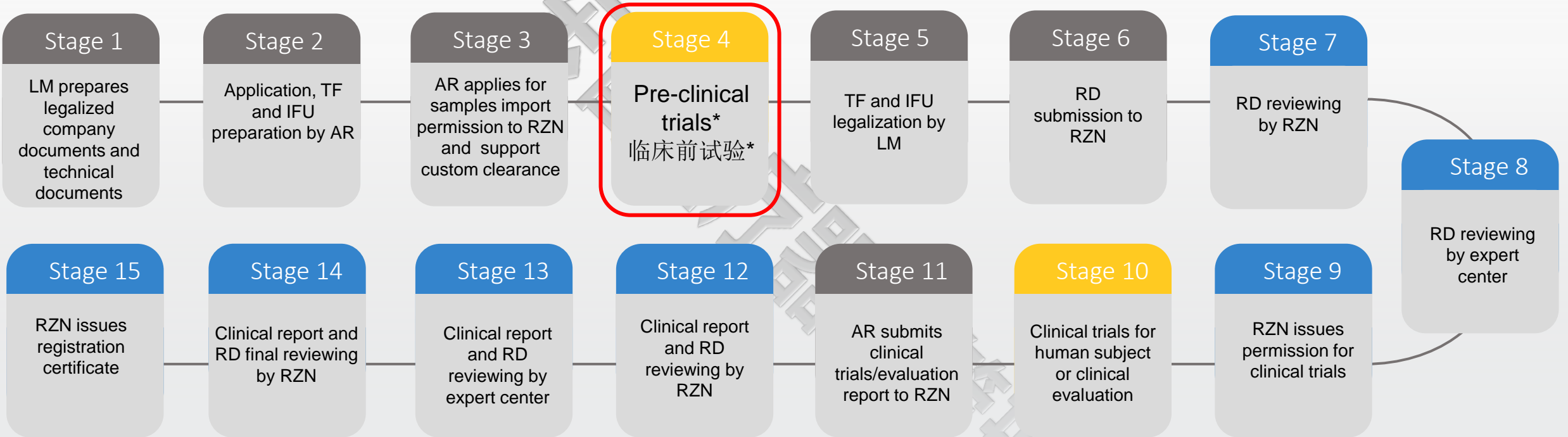
*检查已经颁发的样品进口许可证

*Check issued permissions for samples import

www.roszdravnadzor.ru/services/importmed

**大致期限(自授权代表收到文件和样品之日起)

Pre-clinical Trials Stage 临床前试验阶段



LM and AR activities



Testing labs and clinical sites activities



RZN and expert centers activities

LM
Legal Manufacturer

AR
Authorized Representative

TF
Technical File

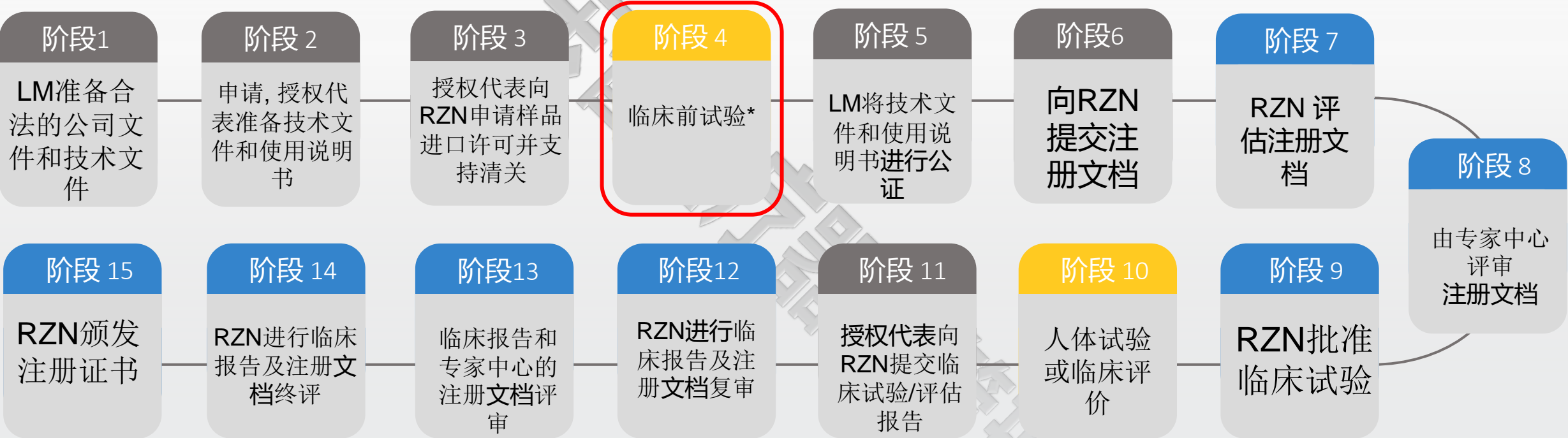
IFU
Instructions For Use

RD
Registration Dossier

RZN
ROSZDRAVNADZOR

Chinese translation see next slide/中文翻译见下页

Pre-clinical Trials Stage 临床前试验阶段



法定制造商和授权代表活动 测试实验室和临床机构活动 RZN和专家中心的活动

LM
法定制造商

AR
授权代表

TF
技术文件

IFU
使用说明书

RD
文档

RZN
ROSZDRAVNADZOR
医疗保健和社会发展领域的
监督联邦服务

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Pre-clinical Trials 临床前试验

Technical trials
技术试验



Safety + functional tests +
EMC
安全+功能测试+ EMC

Toxicological
testing
毒理学测试



ISO 10993 group of standards (for all
surfaces which could be touched by
patient or user)ISO 10993系列标准（适用
于与患者或用户表面接触的产品）

Measuring function testing
测量功能测试



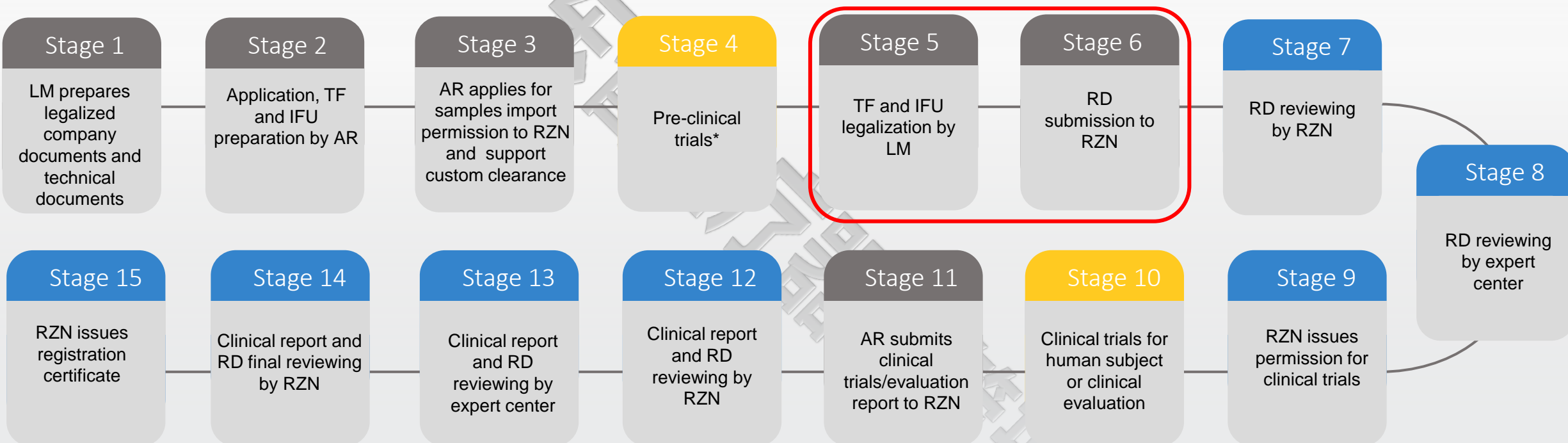
If medical device falls under order 89n
- specific tests
如果医疗设备属于89n法令要求的特定
测试

Pre-clinical Trials (Specific Points)

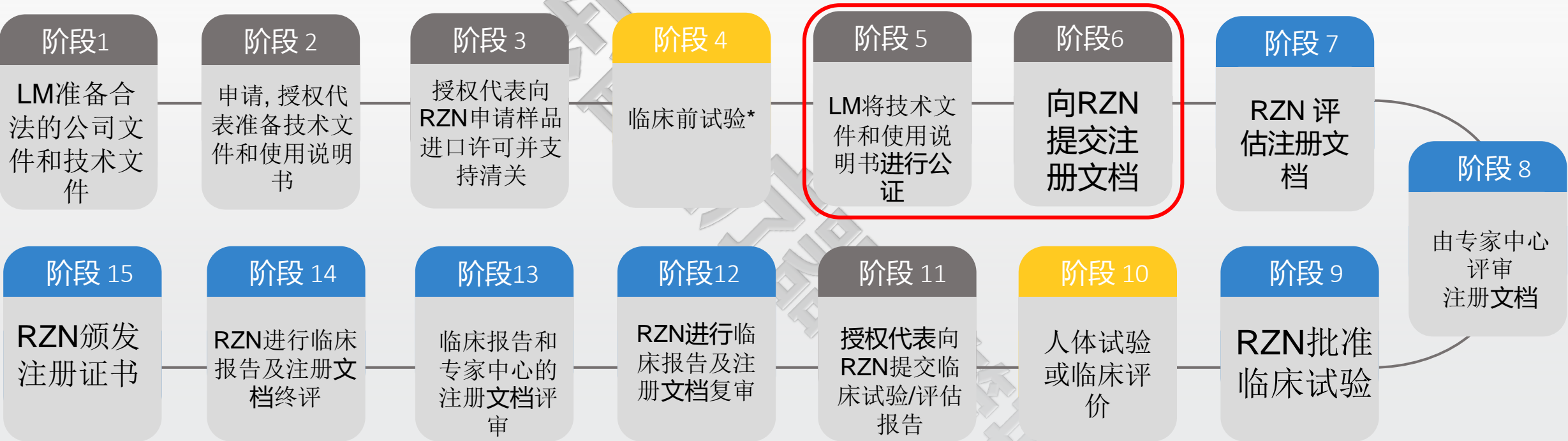
临床前试验（特定要点）

- Clear list of applicable standards for groups of medical devices (technical trials) – not exist
清楚的医疗器械组（技术试验）适用标准清单 - 不存在
- Both expert centers (VNIIMT and CMIIKEE) have own meaning about applied standards and dossier properties
两个专家中心（VNIIMT和CMIIKEE）对应用标准和文档特性都有自己的定义
- A lot of national Russian standards (which are not harmonized) – must be applied for medical device (GOST R 50444-92 as most popular example)
很多俄罗斯国家标准（非协调标准） - 医疗器械必须要采纳（GOST R 50444-92是最常见的例子）
- Specific requirements for labeling 标签的特殊要求
- Registration requirements could be changed each 6 months (officially and non-officially)
注册要求可以每6个月更改一次（正式和非正式）

Submission 提交



Submission 提交



法定制造商和授权代表活动 测试实验室和临床机构活动 RZN和专家中心的活动

LM
法定制造商

AR
授权代表

TF
技术文件

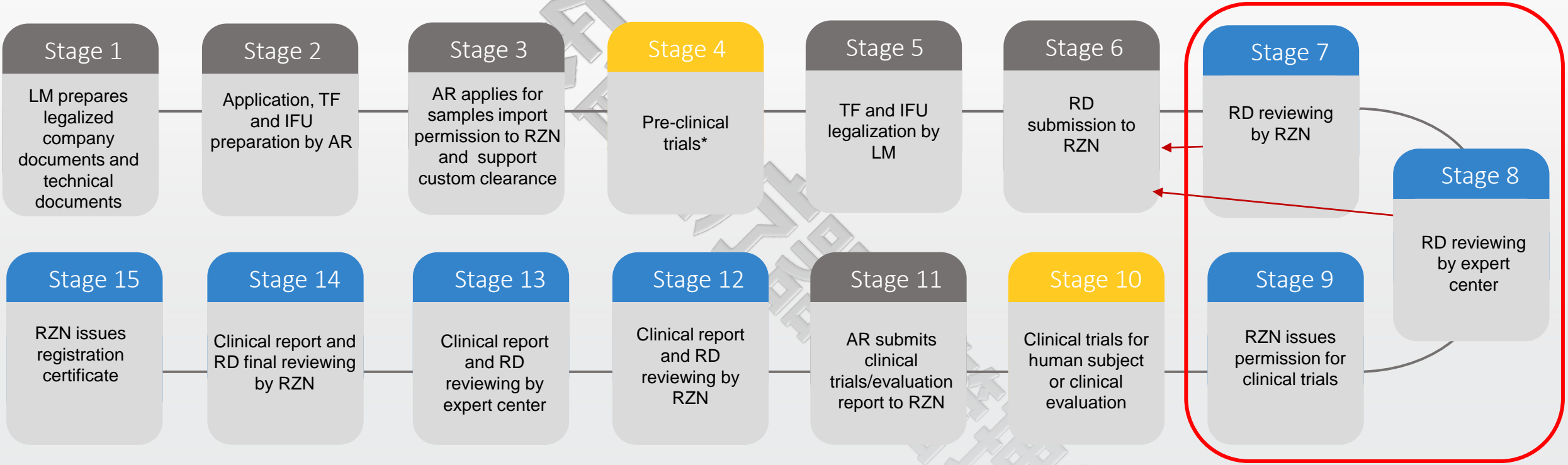
IFU
使用说明书

RD
注册文档

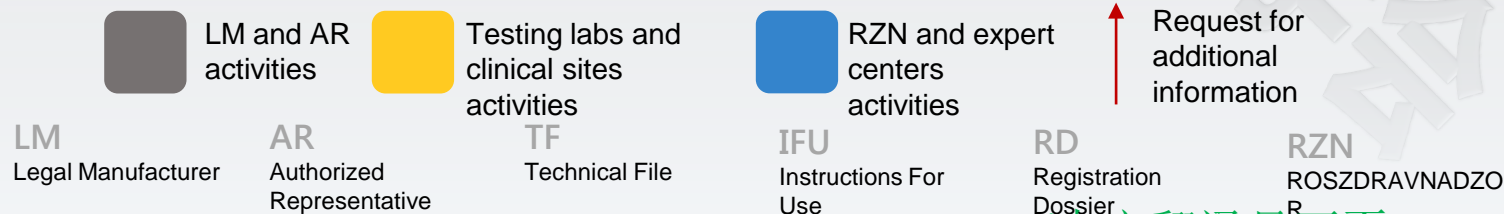
RZN
ROSZDRAVNADZOR
医疗保健和社会发展领域的
监督联邦服务

Lead Time
周期
7 - 9个月**

1st Step of Government Expertise 政府专家意见的第一步



1st step of expertise



Chinese translation see next slide/中文翻译见下页

Main Stages of Registration Process

(2a, 2b, 3 Risk Class) 注册流程的主要阶段（2a, 2b, 3风险级）



1st step of expertise
第一步专家评审

法定制造商和
授权代表活动

测试实验室和临
床机构活动

RZN和专家
中心的活动

请求
额外的信息

LM
法定制造商

AR
授权代表

TF
技术文件

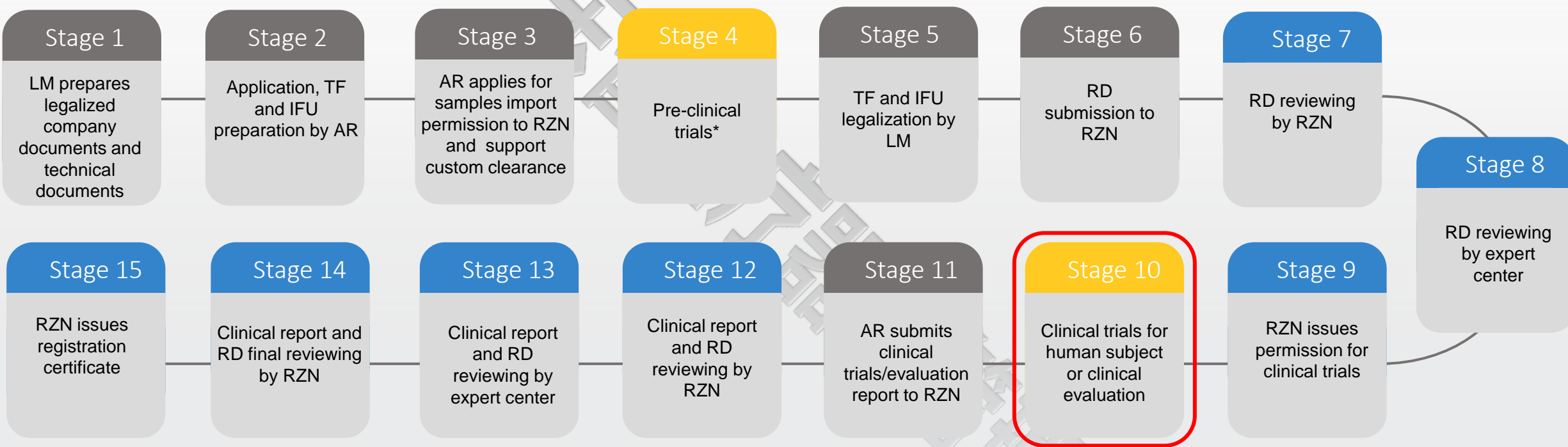
IFU
使用说明书

RD
注册档案

RZN
ROZDRAVNADZO
R
医疗保健和社
会发展领域的
监督联邦服务

Lead Time
周期
7 - 9个月**

Clinical Trials Stage 临床试验阶段



人体临床试验
或临床评价



Clinical Trials Definition in Russian Law

俄罗斯法律中的临床试验定义

Clinical trials (part of conformity assessment)

临床试验（符合性评估的一部分）



Clinical evaluation on the of
accredited clinical site
认可的临床机构出具的临床
评估报告

GOST R 56429- 2015



Clinical investigations for human
subject in the accredited clinical site
在认可的临床机构进行人体临床研究

GOST R ISO 14155-2014

210 accredited clinical sites with different
accreditation scope
210个具有不同认可范围的临床机构



通过链接查询获得认可的临床机构

Check accreditation of clinical site by link:

www.roszdravnadzor.ru/services/clinicaltrials

When Clinical Investigations for Human Subject is Required?

(By Moh Decree № 2n) 什么时候需要人体临床试验?

(根据Moh № 2 号法令)

一款新型医疗设备
A new type of
medical device

应用新的复杂或独特或特殊的疾病和
病症的预防, 诊断和治疗方法, 以及
应用新的和复杂的医疗技术
Application of new complex or unique
or special methods of prevention,
diagnosis and treatment of diseases
and conditions, and the application
new and complex medical
technologies

如果临床评估没法正面
医疗器械的
性能和安全性
If the clinical evaluation
do not verify the
performance and safety
of medical device



Clinical investigations for human subject in the accredited clinical site
在获得认可的临床机构进行人体临床试验

When Clinical Evaluation is Enough?

什么时候临床评估就够了？

在俄罗斯市场
注册的可对比
(通用)器械

风险管理文件 (ISO 14971)
+俄罗斯境外的上市后
监督信息

科学文章+临床评论

Comparable
(generic) device
registered in
Russian Market

Risk management file
(ISO 14971) + Post
Market Surveillance
information outside
Russia

Science articles +
clinical review



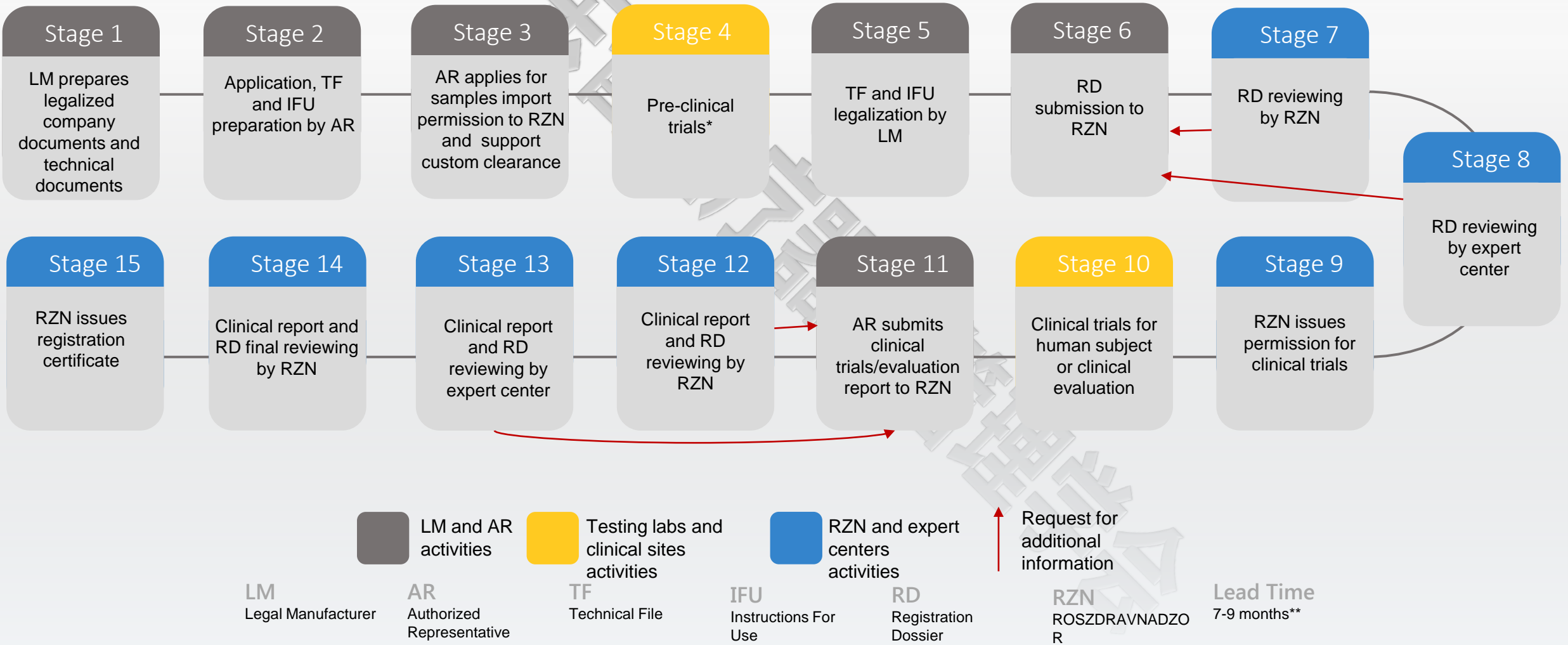
Clinical evaluation on the base of accredited clinical site
获得认可的临床机构出具的临床评价报告

Key Points for Successful Clinical Evaluation Report

成功的临床评估报告的要点

- Compliance of information in clinical evaluation report with information in Technical File and IFU 临床评估报告中的信息与技术文件和IFU中的信息一致
- Scientific articles and investigations with human which verify performance and safety 科学文献和人体试验用于验证产品性能和安全性
- Chosen comparable device registered in Russia before has same features 选择在俄罗斯注册的具有相同的特点的可对比器械
- Clinically relevant corrective actions (adverse events, recalls, suspensions) 临床相关的纠正措施（不良事件，召回，暂停销售）
- Experienced accredited clinical site for effective coordination 与经验丰富的临床机构进行有效的合作
- All additional data providing requested by clinical site. 给临床机构提供其所要求的所有额外数据。

| Request for Additional Information发补信息



IVD Registration Process (Specific Points)

IVD注册流程（特定要点）

- High risk classification (no specific classification rules for IVD)
高风险分类（IVD没有特定的分类规则）
- Big quantity of registration certificates (each reagent must be registered separately as usual) – on the base on classification rules (Order #4n)
大量的注册证书（通常每个试剂必须单独注册） - 基于分类规则（# 4n法令）
- Clinical trials (Clinical evaluation + Clinical investigation)
临床试验（临床评估+临床调查）
- Clinical trials for close system could be provided only together for all devices (despite of quantity of approval processes)
器械系统的临床试验只能是系统里面的所有器械一起提供（尽管有大量的审批程序）
- Biocompatibility trials are not required for biggest part of products
大部分产品不需要生物相容性试验

| Declaration Processes 声明流程

Registration process



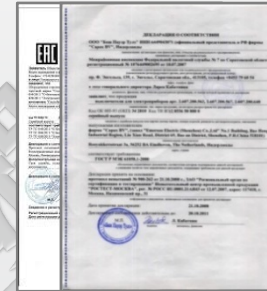
No expiry
date
(see EEU
regulation)

Notified Authority:
Roszdravnadzor - RZN (MoH/Russia)
+ expert centers (VNIIMT or CMIIKEE)

Kind of approval:
State registration as
medical device (mandatory)

Time: 5-9 months

Declaration process



DoC GOST R
3 years
DoC CU TR
#20
5 years

Notified Body:
certification center in Russia

Kind of approval:
Safety declaration
(if applied for current product)

Time: 1-2 weeks

Chinese translation see next slide/中文翻译见下页

| Declaration Processes 声明流程

注册流程

Registration process



没有有效期
(见EEU规定)

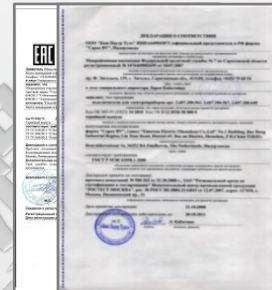
通知机关:
Roszdravnadzor - RZN (卫生/俄罗斯)
+ 专家中心 (VNIIMT或CMIIKEE)

批准种类:
国家注册为
医疗器械 (强制性)

时间: 5-9个月

声明程序

Declaration process



DoC GOST R
3 年
DoC CU TR
#20
5 年

公告机构:
俄罗斯认证中心

批准种类:
安全声明
(如果当前产品适用)

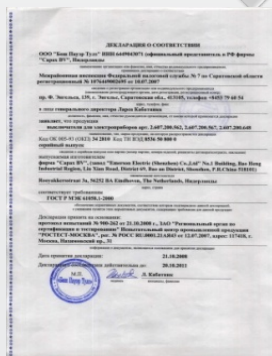
时间: 1-2周

| Declaration Processes – GOST R 声明流程 - GOST R

Type of procedure depends on OKP classification
(according to order of RF government #982 from 01/12/2009)

流程类型取决于OKP分类
(根据RF政府令#982 2009年12月1日起)

Declaration of
Conformity
符合性声明



强制性
- 取决于OKP类 – depends on OKP class
声明
3年有效期
需要当地持证人
Mandatory
Declaration
3 years validity
Local Holder required



Certificate
of Compliance
合格证明书

Voluntary
Certification
3 years validity
Local Holder is not required
自愿性
证书
3年有效期
不需要当地持证人

| Declaration Processes – EAC MARK 申报流程 - EAC 标志

Type of procedure according to CU TR 020\2011
(electromagnetic compatibility – only for electrical medical devices)

Declaration of
Conformity



Mandatory –
if medical device is electrical
product
Declaration
5 years validity
Local Holder required

Declaration process – GOST R and CU TR

NB = Notified Body.

Testing – in accredited lab (test reports from registration
process could be used).

Declaration registration (local confirm draft and sign,
after that it is issued by notified body).

Lead time – 1-2 weeks.



Application
申请



Testing
测试



Declaration
registration by NB
向NB申请符合性声
明的注册

Chinese translation see next slide/中文翻译见下页

| Declaration Processes – EAC MARK 声明流程 - EAC 标志

根据CU TR 020 \ 2011的程序类型
(电磁兼容性 - 仅适用于电子类医疗器械)

产品符合性声明



强制要求-如果医疗器械是电气产品
声明
5年有效期
要求当地持证人

声明程序- GOST R和CU TR

公告机构。

测试-在认可的实验室(可以使用注册过程中的测试报告)。

声明注册(当地确认草案并签字后，由公告机构出具)。
周期：1-2周。



Application
申请



Testing
测试



Declaration
registration by NB
由公告机构发布声明
注册证

THANK YOU

感谢!

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深圳市领先医疗服务有限公司
Shenzhen Advanced Medical Services Co., Ltd



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本课件由深圳市领先医疗服务有限公司进行翻译，仅供学习参考。